

## Message Text

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PAGE 01 STATE 147117  
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C O N F I D E N T I A L STATE 147117

FOR CEP OFFICERS

E.O. 11652: GDS

TAGS:

SUBJECT: NATO CIVIL EMERGENCY PLANNING (CEP);  
FOOD AND AGRICULTURE PLANNING COMMITTEE (FAPC)  
INDUSTRIAL PLANNING COMMITTEE (IPC)  
JOINT WORKING GROUP (JWG)

1. THE JOINT WORKING GROUP WILL MEET IN BRUSSELS ON  
JULY 6 AND 7. THESE TWO PLANNING COMMITTEES MAKE  
UP THE "SUPPLY" END OF NATO CEP, AS OPPOSED TO  
TRANSPORT, IN CRISIS AND WAR. THEIR JOINT NATO  
CIVIL WARTIME AGENCY IS THE CENTRAL SUPPLY AGENCY  
(CSA).

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PAGE 02 STATE 147117

THE U.S. REPRESENTATIVES TO THE FAPC/IPC JWG  
WILL PRESENT THE FOLLOWING POSITIONS ON AGENDA  
ITEMS LISTED IN AC/143-N/186, AC/25-N/224:

A. REPORT ON THE 1977 TRAININGSESSION -  
THE U.S.WILL ASSIST CANADA IN DEVELOPING THE 1978 EXER-  
CISEFOR CSA (WEST)WHICH SHOULD BE DEVELOPED USING THE

EXPERIENCE GAINED IN RECENT EXERCISE. DURING DISCUSSION U.S. IPC REPRESENTATIVE WILLEMPHASIZE, 1) THE NEED FOR A COMPREHENSIVE BACKGROUND SCENARIO WHICH REFLECTS CURRENT NATO DOCTRINE AND CEP GUIDANCE AND, 2) THE NEED TO ASSURE PROBLEMS AND PLAY ARE GEARED TO THE LEVEL OF KNOWLEDGE AND EXPERIENCE OF THE HIGHLY QUALIFIED CSA DESIGNEES.

B. TRADE WITHNON-NATO COUNTRIES -

THIS IS A CONTINUINGPROJECT TO DEVELOP A BRIEF OF PROCEDURES TO BE USED BY "NATO MISSIONS GROUPS" IN NON-NATO COUNTRIES. PRIMARY SUBJECT FOR DISCUSSION IS EXPECTED TO BE A REPORT BY THE WORKING PARTY AND DISCUSSION OF THE GUIDANCE PAPER ISSUED AT THE JWG MEETING IN FEBRUARY 1977.

THE U.S. CONSIDERS THIS PROJECT PROCEDURAL AND OF MEDIUM PRIORITY. THE SUBSTANTIVEISSUE OF TRADE WITH NON-NATO COUNTRIES MUST BE CONSIDERED AS A PART OF RELATED FAPC AND IPC WORK PROGRAMS. U.S.WILL SEEK TO CLARIFY THE GUIDANCE WITH RESPECT TO, A) THE APPARENT OVERLAP BETWEEN THE JWG PROJECT AND PARENT COMMITTEE PROJECTS AND, B) THE RELATIONSHIP BETWEEN THE "MISSIONS WORKING GROUP" AND NCWA ELEMENTS.

C. FLEXIBILITYOF NATO SUPPLY ARRANGEMENTS -  
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PAGE 03 STATE 147117

FAPC AND IPC WORK PROGRAMS FOR 1977/78 INCLUDE A PROJECT TO DEVELOP THE NATO CRISIS MANAGEMENT ROLE AND REQUIREMENTS FOR CONSULTANTS AND TO CONSIDER FURTHER FLEXIBLE SUPPLY ARRANGEMENTS PRIOR TO BRINGING THE CSA INTO OPERATION. IT IS ANTICIPATED THAT THE JWG WILL UNDERTAKE THIS PROJECT.

U.S.WILL RECOMMEND THAT THE PRECEPTS OUTLINED IN AC/98-N254 AND THE U.S. STATEMENT TO THE SCEPC PLENARY, JUNE 29-JULY 1, 1977, BE ADOPTED AS THE BASIC PARAMETERS FOR THE STUDY. U.S. WILL SUGGEST THAT THE STUDY ADDRESS CERTAIN SPECIFIC QUESTIONS SUCH AS: THE ROLE OF CONSULTANTS VIS-A-VIS THE CSA CRISIS CONTINGENT, THE FUNCTIONS OF THE CRISIS CONTINGENT, ORGANIZATION, LOCATION, PERSONNEL FUNDING, ETC. U.S. WILL OFFER ACTIVE PARTICIPATION IN THE STUDY EFFORT.

D. ARRANGEMENTS FOR CSA - LIAISON -

THE PROBLEM OF CSA LIAISON WITH THE DSA IS UNDER STUDY BY A WORKING PARTY FROM THE DSA STUDY GROUP AND THE FAPC/IPC JWG. THE BASIC ISSUE IS THE ABILITY OF CSA TO FURNISH INFORMATION ON WARTIME SUPPLY PROGRAMS AS A

BASIS FOR WARTIME SHIPPING PLANS (OPERATIONS). DISCUSSIONS TO DATE HAVE IDENTIFIED THE PROBLEM, I.E., THE FAPC AND IPC HAVE NOT DEVELOPED EFFECTIVE WARTIME PROGRAMS FOR FOOD AND INDUSTRIAL PRODUCTS. CURRENT DISCUSSIONS NOW CENTER ON PROCEDURAL ARRANGEMENTS.

THE U.S. FEELS THAT UNTIL SUCH TIME, AS EFFECTIVE WARTIME SUPPLY PROGRAMS ARE DEVELOPED THERE IS MINIMUM VALUE IN CONTINUING TO PURSUE THE ADMINISTRATIVE MACHINERY FOR EXCHANGE OF INFORMATION BETWEEN THE TWO AGENCIES. THE U.S. WILL RECOMMEND THAT THIS PROJECT BE GIVEN A LOW PRIORITY.

E. ARRANGEMENTS FOR CSA - COMMUNICATIONS -  
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PAGE 04 STATE 147117

THE JWG HAS BEEN REQUESTED TO REAPPRAISE EARLIER COMMUNICATIONS ESTIMATES FOR THE CSA. THE RAPPORTEUR WILL PROVIDE AN INITIAL REPORT AT THIS MEETING.

THE U.S. AGREES THAT CURRENT ESTIMATES ARE TOO HIGH. HOWEVER, U.S. FAPC AND IPC REPRESENTATIVES ARE CONCERNED THAT RIGID ADHERENCE TO THE GUIDANCE PROVIDED BY THE CCPC COULD RESULT IN UNDERSTATEMENT OF FACILITIES REQUIREMENTS AND MAY NOT PROVIDE APPROPRIATE SYSTEM REDUNDANCY. DURING DISCUSSION U.S. DELEGATES WILL EMPHASIZE CONSIDERATION OF THE TYPE OF DATA USED BY THE CSA, THE MULTIPLICITY OF SOURCES FOR THIS INFORMATION, THE NEED FOR EXCHANGE OF INFORMATION BETWEEN CSA (EAST) AND CSA (WEST) AND THE REQUIREMENT FOR ADEQUATE SYSTEM REDUNDANCY.

2. U.S. DELEGATES TO THE FAPC/IPC JWG MEETING WILL BE: MR. JAMES WOOD, USDA, REPRESENTING MR. MAYNARD DOLLOFF, U.S. REPRESENTATIVE TO THE FAPC, AND MR. WILLIAM B. HANKINS, JR., U.S. DEPARTMENT OF COMMERCE, REPRESENTING MR. JOHN L. KLINGENHAGEN, U.S. REPRESENTATIVE TO THE IPC. MESSRS. WOOD AND HANKINS WILL ALSO ATTEND MEETINGS OF THE FAPC WORKING GROUP AND THE IPC INFORMATION STUDY GROUP ON JULY 5, 1977. TRAVEL ARRANGEMENTS AND ACCOMMODATION REQUIREMENTS WILL BE FURNISHED BY SEPARATE COMMUNICATION. CHRISTOPHER

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## Message Attributes

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